

Independent Office of Evaluation



**Learning Event** 

# **Evaluation Synthesis**

Government performance in IFAD-supported operations



# Scope and objectives

### Scope:

Main objectives:

Period from 2010 to 2020;

FGDs and e-surveys among IFAD staff, consultants and Government partners;

Performance data from 421 evaluations, including 57 country strategy and programme evaluations (CSPEs), 364 project-level evaluations.

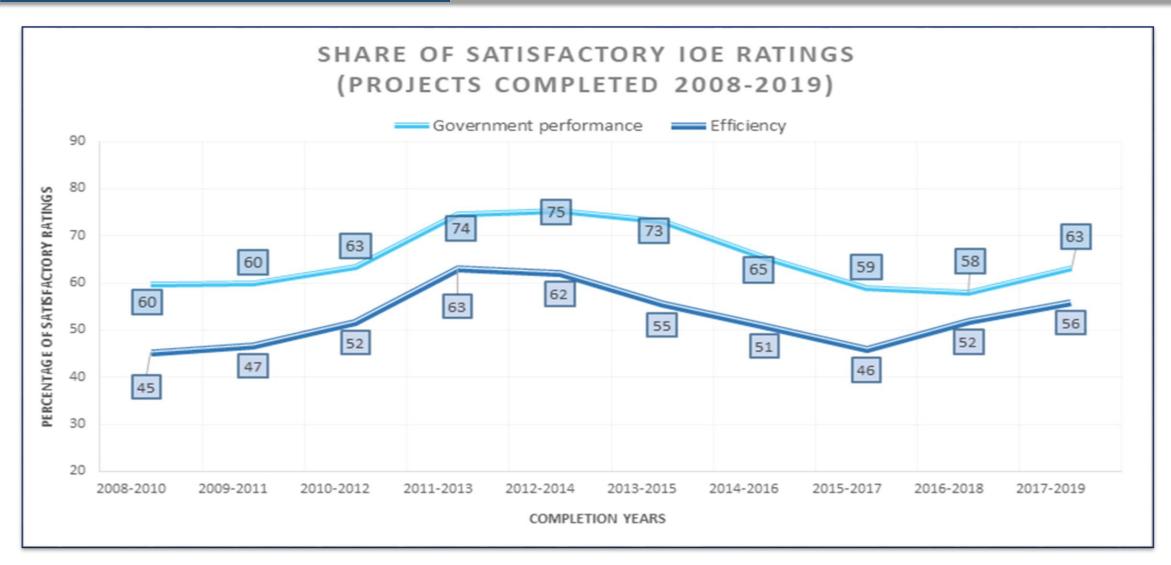
Develop conceptual framework for evaluating government performance, with particular focus on **institutional efficiency**;

Synthesize evaluative evidence on government performance, identifying the **dynamics** and **factors** contributing to good or poor performance;

Identify critical areas for IFAD to focus in support of enhanced government performance.



# Trends on government performance



Source: ARRI database



# What is government performance?

- ➤ Key responsibility: transforming resources into outputs (efficiency)
- ➤ Government ownership is a key driver of performance (relevance)

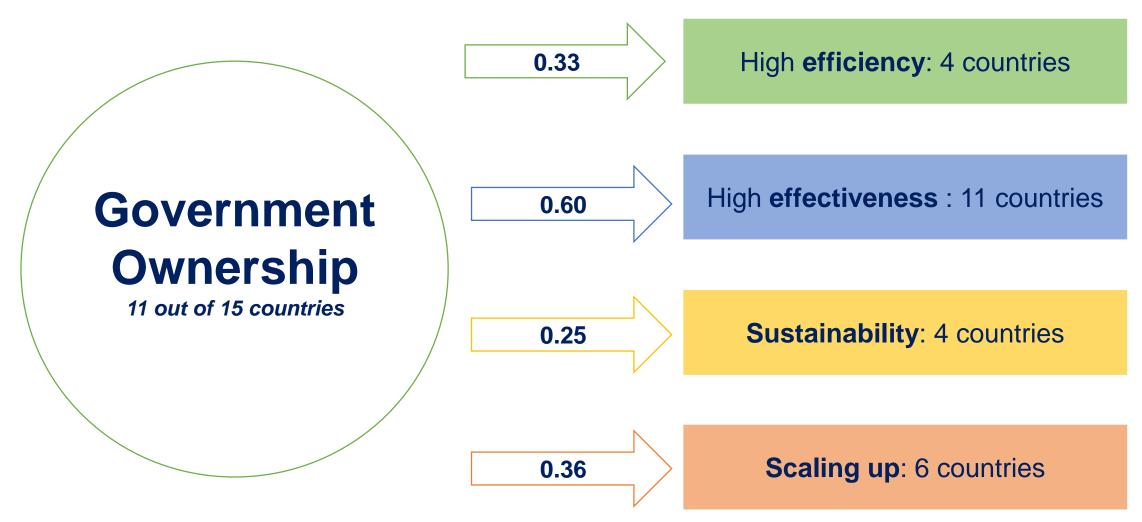
IFAD Evaluation criterion to review government responsibilities and roles in the project cycle

➤ Government also influences project effectiveness and sustainability.

Involves understanding the **dynamics** underpinning government performance.



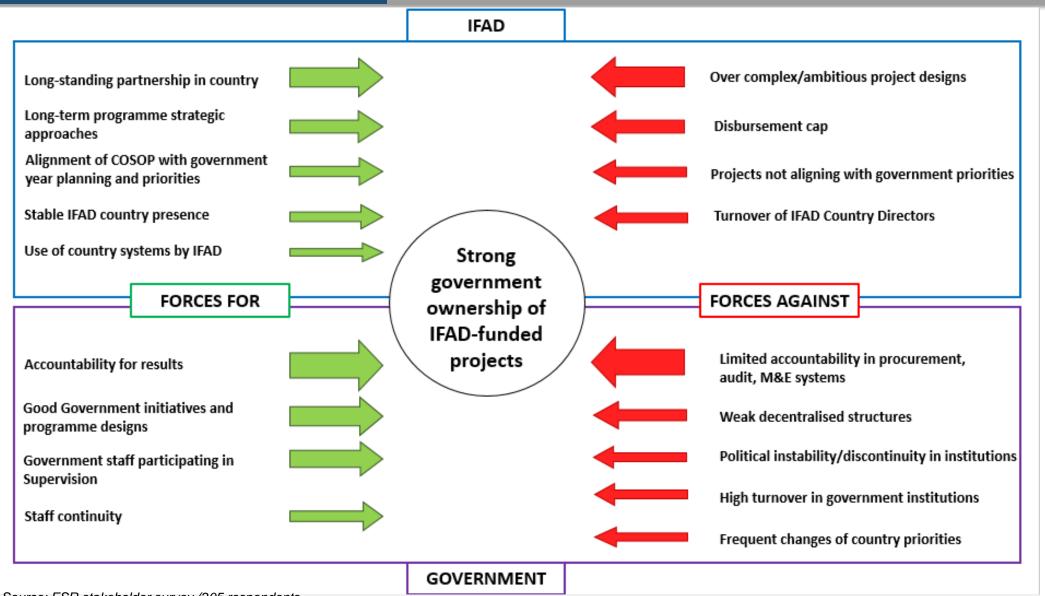
# Government ownership matters: Performance in case study countries



Correlations in 15 case study countries



# Forces affecting ownership



**Evaluation Synthesis** 



# Ownership in fragile situations

#### **Common features in fragile contexts:**

- Low government capacity
- Underestimation of fragile context at design
  - Weak decentralized structures





#### **LOW OWNERSHIP**

#### **Government side:**

- Lack of engagement in the sector
- Weakest performance in audit, fiduciary management
- Limited funding and capacity in executing agencies
- Complex and costly management structures

#### IFAD side:

- Inadequate risk management and assessment of country context
- Overambitious design
- Limited country presence

#### **HIGH OWNERSHIP**

#### **Government side:**

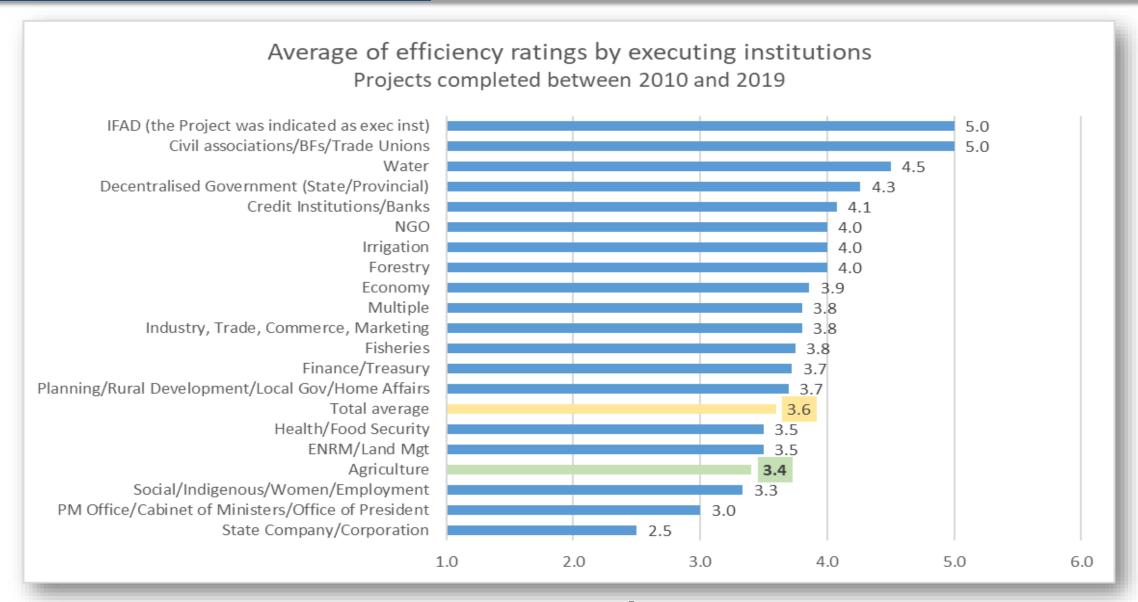
- Project staff with deep understanding of IFAD's approach
- Possibility to build on existing (prefragility) structures

#### **IFAD** side:

- Adequate assessment of fragility at design
- Strong relationship with government
- Adequate fiduciary management

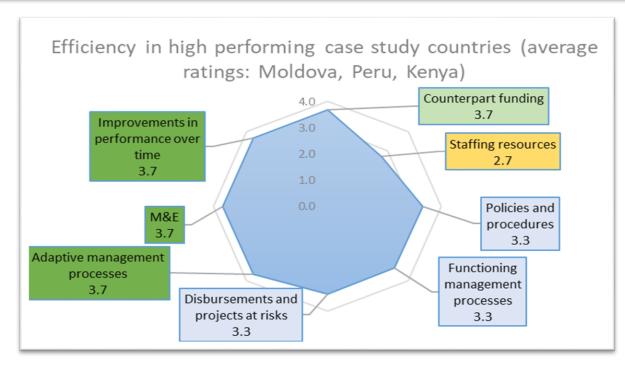


# Efficiency among lead agencies





#### Characteristics of highly efficient and less efficient governments

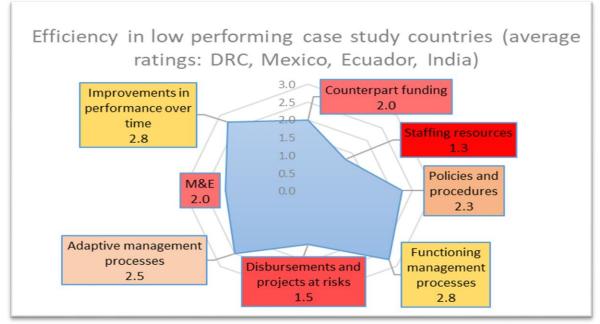


#### **More efficient Governments:**

- Adaptive management style
- Ensuring or exceeding counterpart funding
- Effective fiduciary management + audit
- Good and reliable M&E system + baseline studies

#### **Less efficient governments:**

- Difficulties with counterpart funding
- Procurement & disbursement delays
- Non-eligible expenditures
- High staff turnover and delays in recruitments





### What should IFAD do differently?

### IFAD survey



Enhance government ownership



Capacity building and training



Effective staff management



Less cumbersome procedures

### Governments survey



Capacity building and training



Country presence



More autonomy at PMU level



More participatory design processes



### Conclusions



➤ Government is the key player in IFAD's development effectiveness

regarding the factors driving government performance; understanding of why and how government performs in certain situations.

Situations of political instability, crisis and fragility, slow governance reforms, challenging to track, respond and adapt; country presence helps.

▶IFAD to address drivers of government performance within country context, requires careful analysis of institutional and policy frameworks.